BEFORE THE DIVISION OF MEDICAL QUALITY MEDICAL BOARD OF CALIFORNIA DEPARTMENT OF CONSUMER AFFAIRS STATE OF CALIFORNIA

In the Matter of the) Accusation Against:)	
Arthur Winstead III, M.D.) Certificate # C-37563)	D-4211
Respondent.	
DECISI	<u>on</u>

The attached Stipulation is hereby adopted by the Division of Medical Quality of the Medical Board of California as its Decision in the above-entitled matter.

This	Decision	shall	become	effective	on	August	31,	1992
IT I	S SO ORDE	RED	July_	31, 1992		•		

DIVISION OF MEDICAL QUALITY MEDICAL BOARD OF CALIFORNIA

During Samue

THERESA CLAASSEN Secretary-Treasurer

```
DANIEL E. LUNGREN, Attorney General
1
     of the State of California
   ALFREDO TERRAZAS
     Deputy Attorney General
   455 Golden Gate Avenue, Room 6200
3
   San Francisco, California 94102-3658
   Telephone: (415) 703-1971
4
   Attorneys for Complainant
5
6
                                BEFORE THE
7
                       DIVISION OF MEDICAL QUALITY
                       MEDICAL BOARD OF CALIFORNIA
 8
                           STATE OF CALIFORNIA
 9
10
    In the Matter of the Accusation
11
                                             No. D-4211
    Aqainst:
12
                                             STIPULATION
    ARTHUR WINSTEAD, III, M.D.
                                             AND WAIVER
    21727 McClennan
13
    Cupertino, California 95014
14
    Physician's and Surgeon's
      Certificate No. C 37563
15
                        Respondent.
16
              IT IS HEREBY STIPULATED by and between Arthur Winstead,
17
    III, M.D., the respondent in this matter, with the advice of his
18
    attorney, George G. Walker, Esq., and Kenneth J. Wagstaff, as
19
    Executive Officer of the Medical Board of California, Department
20
    of Consumer Affairs, by and through his attorney, Alfredo
21
    Terrazas, Deputy Attorney General, that the following matters are
22
23
    true:
                   Accusation No. D-4211 is presently pending against
24
    Arthur Winstead, III, M.D., (hereinafter referred to as the
25
    "respondent"), physician's and surgeon's certificate number
```

26

27

//

- 2. The complainant in said Accusation, Kenneth J. Wagstaff, is the Executive Officer of the Board and brought said Accusation in his official capacity only.
- 3. Respondent has fully discussed with George G. Walker, Esq., the charges contained in the above-mentioned Accusation, and in that connection, respondent has been fully advised regarding his rights in this matter.
- 4. That respondent hereby freely and voluntarily waives his right to a hearing on the charges and allegations contained in the above-mentioned Accusation in order to enter into this Stipulation and Waiver and that he further agrees to waive his right to reconsideration, judicial review, and any and all rights which may be accorded him by the Administrative Procedure Act and the laws of the State of California, except his right to petition for termination or modification of probation pursuant to Government Code section 11522.
- 5. All admissions of fact and conclusions of law contained in this Stipulation are made exclusively for this proceeding and any future proceedings between the Board and the respondent and shall not be deemed to be admissions for any purpose in any other administrative, civil or criminal action, forum or proceeding.
- 6. That the respondent's license history and status as set forth at paragraph 2 of the Accusation are true and correct

and that the respondent's address of record is as set forth in the caption of this Stipulation and Waiver. (A copy of Accusation Number D-4211 is attached hereto as Exhibit A).

- 7. For purposes of the settlement of the action pending against respondent in case No. D-4211 and to avoid a lengthy administrative hearing, respondent admits that there is a factual and legal basis for the imposition of discipline pursuant to all of the allegations of Accusation Number D-4211.
- 8. Concerning the allegations found in paragraph 16 of the accusation, respondent admits that he did allow his physician's assistant to diagnosis, care for and provide treatment to patients without written protocols, instructions, or guidelines. Further, respondent admits that he allowed his physician's assistant to prescribe medications for patients without pre-authorization from himself and also allowed patient's and their insurance carriers to be billed for services as if they had been directly provided by himself.
- a. As a result of the respondent's conduct, as set forth in paragraph 8 (a) hereinabove, respondent was convicted, after a plea of guilty, on March 13, 1992 of violating Penal Code section 487.1 (Grand Theft). This occurred in the Superior Court, County of San Joaquin, State of California, Case No. SC050567 A in the case entitled People v. Winstead, Arthur, III. (A copy of the Information and Order Granting Probation and Terms of Probation in Case No. SC050567 A is attached hereto as Exhibit B.)

27 | //

Concerning the allegations in Accusation Number 9. D-4211 alleging a violation of Business and Professions Code sections 2234 (a), 3527 (c), 2238, 2242 (a), 4211, 4036, 3502, Health and Safety Code section 11150 and Title 16 California Code of Regulations sections 1399.522 and subsection (c), 1399.540, 1399.541, 1399.542, 1399.545, respondent concedes that the factual admissions made in paragraph 8 hereinabove constitute cause for disciplinary action under Business and Professions Code sections 2227, 2228, 2234 and 3527(d) in that respondent employed a physician's assistant without providing him with written protocols, instructions, delegations or guidelines. Further during the alleged period of time, respondent allowed his physician's assistant to issue prescriptions to patients without pre-authorization by respondent and also was convicted of a crime substantially related to the duties, functions and responsibilities of a physician, to wit: Penal Code section 487.1 by submitting third party insurance billings for the services performed by his physician's assistant as if they had been performed by respondent himself.

1

2

3

4

5

6

7

8

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

25

26

27

10. That it is understood by all parties hereto that by virtue of the foregoing recitals and solely for purposes of settlement of Accusation Number D-4211:

IT IS HEREBY STIPULATED AND AGREED that the Medical Board of California, upon its approval of the Stipulation and Waiver herein set forth, may, without further notice, prepare a decision and enter the following order, whereby Physician and Surgeon Certificate No. C-41700, heretofore issued to respondent

by the Medical Board of California, is hereby revoked, PROVIDED HOWEVER, that execution of this order of revocation is stayed, and respondent is placed on probation for a period of five (5) years, upon the following terms and conditions:

(A) ACTUAL SUSPENSION

As part of probation, respondent is suspended from the practice of medicine for 120 days beginning on the effective date of this decision. However, respondent will be given credit for any period of incarceration after April 29, 1992 based on the conviction identified in paragraph 8 hereinabove on a one-to-one offsetting basis against this suspension order.

(B) RESTRICTION OF PRACTICE

During probation, respondent is prohibited from employing or supervising any physician's assistants. In this regard, the Division's order is that the previous Physician Assistant Supervisor License No. SA 10625 issued to respondent on or about May 2, 1978 is hereby revoked effective on the date when this Stipulation and Order is ordered effective by the Division.

(C) COMMUNITY SERVICES-FREE SERVICES

Within 60 days of the effective date of this decision, respondent shall submit to the Division for its prior approval a community service program in which respondent shall provide free medical services on a regular basis to a community or charitable facility or agency for at least 20 hours a month for each year of probation.

26 //

27 1/

(D) ETHICS

2.2

Within 60 days of the effective date of this decision, respondent shall arrange with the Division to successfully take and complete a Division mandated course in Ethics which respondent shall successfully complete during the first year of probation.

(E) COURT ORDERED TERMS OF PROBATION

Respondent is hereby placed on notice that any violation of the court imposed terms of probation appearing in Exhibit B attached hereto, including the restitution order of paying back the sum total of \$32,280.00, will be considered by the Division as a violation of terms and conditions of probation ordered by this Decision. Such a violation, if established, can result in the lifting of the stay order contained herein and can result in the reimposition of the revocation of respondent's certificate as a physician and surgeon.

GENERAL TERMS OF PROBATION

(F) OBEY ALL LAWS

Respondent shall obey all laws of the United States, State of California, and its political subdivisions, and all rules and regulations and laws pertaining to the practice of medicine.

(G) QUARTERLY REPORTS

Respondent shall submit quarterly declarations under penalty of perjury on forms provided by the Board stating whether there has been compliance with all the conditions of probation.

27 | //

(H) SURVEILLANCE PROGRAM

Respondent shall comply with the Board's probation surveillance program.

(I) INTERVIEW WITH MEDICAL CONSULTANT

Respondent shall appear in person for interviews with the Board or its designee upon request at various intervals and with reasonable notice.

(J) TOLLING FOR OUT-OF-STATE PRACTICE OR RESIDENCE

In the event respondent should leave California to reside or to practice outside the State, respondent must notify the Board in writing of the dates of departure and return.

Periods of residency or practice outside California will not apply to the reduction of this probationary period.

(K) COMPLETION OF PROBATION

Upon full compliance with all the terms and conditions hereof, and the expiration of five years from the effective date of this decision, this stay shall become permanent, and respondent's physician's and surgeon's license shall be fully restored.

(L) VIOLATION OF PROBATION

If respondent violates probation in any respect, the Division, after giving respondent notice and the opportunity to be heard, may revoke probation and carry out the disciplinary order that was stayed. If an accusation or petition to revoke probation is filed against respondent during probation, the Division shall have continuing jurisdiction until the matter is

1	final, and the period of probation shall be extended until the			
2	matter is final.			
3	11. IT IS FURTHER STIPULATED AND AGREED that the terms			
4	set forth herein shall be null and void, and in no way binding			
5	upon the parties hereto, unless and until accepted by the Medical			
6	Board of California of the State of California.			
7				
8	DATED: DANIEL E. LUNGREN Attorney General of the State of California			
9	State of Sarifolina			
10	Allredo Carrosas			
12	ALFREDO TERRAZAS Deputy\Attorney General			
13	Attorneys for Complainant			
14				
15	I hereby certify that I have read this Stipulation,			
15 16	I hereby certify that I have read this Stipulation, Waiver and Dismissal in its entirety, that I fully understand all			
	Waiver and Dismissal in its entirety, that I fully understand all			
16				
16 17	Waiver and Dismissal in its entirety, that I fully understand all of same, and in witness thereof, I affix my signature this			
16 17 18	Waiver and Dismissal in its entirety, that I fully understand all of same, and in witness thereof, I affix my signature this, day of			
16 17 18 19	Waiver and Dismissal in its entirety, that I fully understand all of same, and in witness thereof, I affix my signature this			
16 17 18 19 20	Waiver and Dismissal in its entirety, that I fully understand all of same, and in witness thereof, I affix my signature this, day of			
16 17 18 19 20 21	Waiver and Dismissal in its entirety, that I fully understand all of same, and in witness thereof, I affix my signature this			
16 17 18 19 20 21 22	Waiver and Dismissal in its entirety, that I fully understand all of same, and in witness thereof, I affix my signature this			
16 17 18 19 20 21 22 23	Waiver and Dismissal in its entirety, that I fully understand all of same, and in witness thereof, I affix my signature this			
16 17 18 19 20 21 22 23 24	Waiver and Dismissal in its entirety, that I fully understand all of same, and in witness thereof, I affix my signature this			

	1		
1	JOHN K. VAN DE KAMP, Attorney General of the State of California		
2	FRANK H. PACOE		
3	Deputy Attorney General 455 Golden Gate Avenue, Room 6200		
4	San Francisco, California 94102-365 Telephone: (415) 557-2546	56	
5	Attorneys for Complainant		
6			
7	BEFORE T		
8	MEDICAL BOARD OF CALIFORNIA DIVISION OF MEDICAL QUALITY		
9	STATE OF CALT	IFORNIA	
10	In the Matter of the Accusation)	
11	Against:) No. D-4211	
12	ARTHUR WINSTEAD, III, M.D.)) <u>ACCUSATION</u>	
13	21727 McClellan Cupertino, California 95014))	
14	License No. C37563 Physician Assistant Supervisor))	
15	License No. SA 10625))	
16	Respondent.))	
17	Complainant, KENNETH J. W	AGSTAFF, charges and alleges	
18	as follows:		
19	1. He is the Executive Director of the Medical Board		
20	of California (hereinafter referred to as the "Board") and makes		
21	these charges and files this Accusation in his official capacity		
22	and not otherwise.		
23	2. On or about July 29,	1977, the Board issued	
24	Physician and Surgeon Certificate No. C37563 to Arthur Winstead,		
25	III, M.D. (hereinafter referred to as the "respondent"). That		
26	certificate has continued in full force and effect at all times		
27	material hereto. On or about May 2, 1978, the Board issued		

Physician Assistant Supervisor License No. SA 10625 to Arthur Winstead, III, M.D.

- 3. Business and Professions Code sections 2227, 2228 and 2234(a) provide, in pertinent part, that the Division of Medical Quality shall take disciplinary action against any licensee who is guilty of unprofessional conduct.
- 4. Business and Professions Code section 3527(c) and (d) provide that:
 - "(c) The board may order the denial of an application for, or the issuance subject to terms and conditions of, or the suspension or revocation of, or the imposition of probationary conditions upon, an approval to supervise a physician's assistant, after a hearing as required in Section 3528, for unprofessional conduct, which includes, but is not limited to, a violation of this chapter, a violation of the Medical Practice Act, or a violation of the regulations adopted by the committee or the board.
 - "(d) Notwithstanding subdivision (c), the Division of Medical Quality of the Medical Board of California, in conjunction with an action it has commenced against a physician and surgeon, may, in its own discretion and without the concurrence of the board, order the suspension or revocation of, or the imposition of probationary conditions upon, an approval to supervise a physician's assistant, after a hearing as required in Section 3528, for unprofessional conduct, which includes, but is not limited to, a violation of this chapter, a violation of the Medical Practice Act, or a violation of the regulations adopted by the committee or the board."
 - 5. Business and Professions Code section 2238 provides

"A violation of any federal statute or federal regulation or any of the statutes or regulations of this state regulating dangerous drugs or controlled substances constitutes unprofessional conduct."

- 1

that:

27 1/

6. Business and Professions Code section 2242(a)
provides that:
"(a) Prescribing, dispensing, or furnishing
dangerous drugs as defined in Section 4211 without a good faith prior examination and medical indication therefor, constitutes unprofessional conduct."
therefor, constitutes unprofessional conduct.
7. Business and Professions Code section 4211 provides
that:
'Dangerous drug' means any drug unsafe for self-medication, except veterinary drugs which are
labeled as such, and includes the following:
"(a) Any drug which bears the legend: 'Caution: federal law prohibits dispensing without prescription
* * * or words of similar import.
"(b) Any device which bears the statement: 'Caution: federal law restricts this device to sale by
or on the order of a, or words of similar import, the blank to be filled in with the designation
of the practitioner licensed to use or order use of the device * * *.
"(c) Any other drug or device which by federal
or state law can be lawfully dispensed only on prescription or furnished pursuant to Section 4240.
"Neither this section, nor any other provision of
of law, prohibits the sale of devices to clinics which have been issued a clinic permit pursuant to Article
3.5 (commencing with Section 4063(of Chapter 9 or to skilled nursing facilities or intermediate care
facilities licensed pursuant to Chapter 2 (commencing with Section 1250) of Division 2 of the Health and
Safety Code."
8. Business and Professions Code section 4036 provide
that:
"(a) 'Prescription' means an oral order given individually for the person or persons for whom
prescribed, directly from the prescriber to the furnisher, or indirectly by means of a written order,
signed by the prescriber, and shall bear the name or
names and address of the patient or patients, the name and quantity of the drug or device prescribed, directions for use, and the date of issue, and either

rubber stamped, typed, or printed by hand or typeset the name, address, and telephone number of the prescriber, his or her license classification, and his or her federal registry number, if a controlled substance is prescribed. No person other than a physician, dentist, podiatrist, or veterinarian, * * * shall prescribe or write a prescription.

1

2

3

4

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

25

26

27

"Nothing in the amendments made to this section at the 1969 Regular Session of the Legislature shall be construed as expanding or limiting the right which a chiropractor, while acting within the scope of his or her license, may have to prescribe a device.

"The use of commonly used abbreviations shall not invalidate an otherwise valid prescription.

- Notwithstanding subdivision (a), a written order of the prescriber for a dangerous drug, except for any Schedule II controlled substance, which contains at least the name and signature of the prescriber, the name or names and address of the patient or patients in a manner consistent with paragraph $(\bar{3})$ of subdivision (b) of Section 11164 of the Health and Safety Code, the name and quantity of the drug prescribed, directions for use, and the date of issue may be treated as a prescription by the dispensing pharmacist so long as any additional information required by subdivision (a) is readily retrievable in the pharmacy. In the event of a conflict between the provisions of this subdivision and Section 11164 of the Health and Safety Code, the provisions of Section 11164 shall prevail.
- "(c) Except as provided in Section 4036.1, an oral prescription shall as soon as practicable be reduced to writing by the pharmacist and shall be filled by, or under the direction of, the pharmacist. The pharmacist need not reduce to writing the address, telephone number, license classification, federal registry number of the prescriber, or the address of the patient or patients if the information is readily retrievable in the pharmacy.
 - 9. Health and Safety Code section 11150 provides that:

"No person other than a physician, dentist, podiatrist, or veterinarian, or pharmacist acting within the scope of a project authorized under Article 18 (commencing with Section 429.70) of Chapter 2 of Part 1 of Division 1, or registered nurse acting within the scope of a project authorized under Article 18 (commencing with Section 429.70) of Chapter 2 of Part 1 of Division 1, or physician's assistant acting within the scope of a

project authorized under Article 18 (commencing with 1 Section 429.70) of Chapter 2 of Part 1 of Division 1 or out-of-state prescriber pursuant to Section 4008 of the 2 Business and Professions Code shall write or issue a prescription." 3 Business and Professions Code section 3502 10. 4 provides in relevant part that: 5 "[N]otwithstanding any other provision of law, 6 a physician assistant may perform those medical services as set forth by the regulations of the board 7 when such services are rendered under the supervision of a licensed physician or physicians approved by the 8 board." 9 Title 16, California Code of Regulations, section 10 1399.522 and subsection (c) therein provide that: 11 "In addition to the grounds set forth in Section 12 3527, subd. (c), of the code, the board may deny, issue subject to terms and conditions, suspend, revoke or 13 place on probation an approval to supervise a physician's assistant for the following causes: 14 15 The physician's assistant supervised has 16 rendered medical services not authorized by these regulations regardless of whether the supervising 17 physician has knowledge of the acts performed." 18 Title 16, California Code of Regulations section 12. 19 1399.540 states that: 20 "A physician assistant may only provide those 21 medical services which he or she is competent to perform and which are consistent with the physician 22 assistant's education, training, and experience, and which are delegated in writing by a supervising 23 physician who is responsible for the patients cared for by that physician assistant. The committee or division 24 or their representative may require proof or demonstration of competence from any physician 25 assistant for any tasks, procedures or management he or A physician assistant shall consult she is performing. 26 with a physician regarding any task, procedure or diagnostic problem which the physician assistant

determines exceeds his or her level of competence or 1 shall refer such cases to a physician." 2 Title 16, California Code of Regulations section 13. 3 1399.541 provides that: 4 5 "A physician assistant may: Take an appropriate history; perform an 6 appropriate physical examination and make an assessment therefrom, and record and present pertinent data in a 7 manner meaningful to the physician. 8 Perform and/or assist in the performance of "(b) laboratory and screening procedures delegated by the 9 supervising physician where the procedures to be performed are consistent with the physician's specialty 10 or usual and customary practice, and with the patient's health and condition. 11 "(c) Perform or assist in the performance of 12 therapeutic procedures delegated by the supervising physician where the procedures to be performed are 13 consistent with the physician's specialty or usual and customary practice, and with the patient's health and 14 condition. 15 Recognize and evaluate situations which call for immediate attention of the physician and institute, 16 when necessary, treatment procedures essential for the life of the patient. 17 Instruct and counsel patients regarding matters "(e) 18 pertaining to their physical and mental health, such as diets, social habits, family planning, normal growth 19 and development, aging, and understanding of and long term management of their disease. 20 Assist the physician in the practice setting 21 (including health facilities as defined in Section 1250 of the Health and Safety Code) by arranging admissions, 22 by taking complete histories and performing physical examinations, by completing forms and charts pertinent 23 to the patient's medical record, by providing services to patients requiring continuing care, including 24 This assistance also includes the patients at home. review of treatment and therapy plans, the ordering of 25 diagnostic laboratory tests and procedures and diagnostic radiological services which are usual and 26 customary to the supervising physician's practice, the

ordering of therapeutic diets, physical therapy

treatments, occupational therapy treatments and

respiratory care services, and by evaluating patients and performing the procedures and tasks specified in subsections (a), (b), and (c) above and acting as first or second assistant in surgery under the supervision of an approved supervising physician.

- "(g) Facilitate the physician's referral of patients to the appropriate health facilities, agencies, and resources of the community.
- Administer medication to a patient, or transmit "(h) orally, or in writing on a patient's record, a prescription from his or her supervising physician to a person who may lawfully furnish such medication or The supervising physician's medical device. prescription, transmitted by the physician assistant, for any patient cared for by the physician assistant, shall be based either on a patient-specific order by the supervising physician or on written protocol which specifies all criteria for the use of a specific drug or device and any contraindications for the selection. A physician assistant shall not provide a drug or transmit a prescription for a drug other than that drug specified in the protocol, without a patient-specific order from a supervising physician. At the direction and under the supervision of a physician supervisor, a physician assistant may hand to a patient of the supervising physician a properly labeled prescription drug prepackaged by a physician, a manufacturer, as defined in the Pharmacy Law, or a pharmacist. case, the medical record of any patient cared for by the physician assistant for whom the physician's prescription has been transmitted or carried out shall be reviewed and countersigned and dated by a supervising physician within seven (7) days. physician assistant may not administer, provide or transmit a prescription for controlled substances in Schedules II through V inclusive without patient-specific authority by a supervising physician."
 - 14. Title 16, California Code of Regulations section

1399.542 provides that:

"The delegation of procedures to a physician assistant under Section 1399.541, subsections (b) and (c) shall not relieve the supervising physician of primary continued responsibility for the welfare of the patient."

15. Title 16, California Code of Regulations section

27 | 1399.545 that:

1

2

3

4

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

25

"(a) A supervising physician shall be available in person or by electronic communication at all times when the physician assistant is caring for patients.

1

2

3

4

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

25

26

- "(b) A supervising physician shall delegate to a physician assistant only those tasks and procedures consistent with the supervising physician's specialty or usual and customary practice and with the patient's health and condition.
- "(C) A supervising physician shall observe or review evidence of the physician assistant's performance of all tasks and procedures to be delegated to the physician assistant until assured of competency.
- "(d) The physician assistant and the supervising physician shall establish in writing transport and back-up procedures for the immediate care of patients who are in need of emergency care beyond the physician assistant's scope of practice for such times when a supervising physician is not on the premises.
- "(e) A physician assistant and his or her supervising physician shall establish in writing guidelines for the adequate supervision of the physician assistant which shall include one or more of the following mechanisms:
- "(1) Examination of the patient by a supervising physician the same day as care is given by the physician assistant;
- "(2) Countersignature and dating of all medical records written by the physician assistant within thirty (30) days that the care was given by the physician assistant;
- The supervising physician may adopt protocols to govern the performance of a physician assistant for some or all tasks. The minimum content for a protocol as referred to in this section shall include the presence or absence of symptoms, signs, and other data necessary to establish a diagnosis or assessment any appropriate tests or studies to order, drugs to recommend to the patient, and education to be given the For protocols governing procedures, the patient. protocol shall state the information to be given the patient, the nature of the consent to be obtained from the patient, the preparation and technique of the procedure, and the follow-up care. Protocols shall be developed by the physician or adopted from texts or Protocols shall be signed and dated by other sources. the supervising physician and the physician assistant. The supervising physician shall review, countersign, and date a minimum of 10% sample of medical records of

patients treated by the physician assistant functioning under these protocols within thirty (30) days. The physician shall select for review those cases which by diagnosis, problem, treatment or procedure represent, in his or her judgment, the most significant risk to the patient;

"(4) Other mechanisms approved in advance by the committee."

- "(f) In the case of a physician assistant operating under interim approval, the supervising physician shall review, sign and date the medical record of all patients cared for by that physician assistant within seven (7) days if the physician was on the premises when the physician assistant diagnosed or treated the patient. If the physician was not on the premises at that time, he or she shall review, sign and date such medical records within 48 hours of the time the medical services were provided.
- "(g) Except in a life-threatening situation, a physician assistant shall perform surgery requiring other than a local anesthesia only under the direct and immediate supervision of an approved physician.
- "(h) The supervising physician has continuing responsibility to follow the progress of the patient and to make sure that the physician assistant does not function autonomously. The supervising physician shall be responsible for all medical services provided by a physician assistant under his or her supervision."
- 16. From on or about October 1988 to on or about May 1989 respondent employed Alfred Dennis Berry as a physician's assistant. During said period of employment respondent did not provide Mr. Berry with written protocols, instructions, delegation or guidelines. During said period of employment, Mr. Berry prescribed medication without pre-authorization from Dr. Winstead.
- 17. The acts alleged in paragraph 16 constitute a violation of Business and Professions Code sections 2234(a), 3527(c), 2238, 2242(a), 4211, 4036, 3502, Health and Safety Code

section 11150 and Title 16 California Code of Regulations sections 1399.522 and subsection (c), 1399.540, 1399.541, 1399.542, 1399.545 thereby providing grounds for disciplinary action under Business and Professions Code sections 2227, 2228, 2234, 3527(d) and Title 16 California Code of Regulations section 5 1399.522 in that respondent employed Alfred Dennis Berry as a 6 physician's assistant without providing Mr. Berry with written 7 protocols, instructions, delegations or guidelines. During said 8 period of employment Mr. Berry issued prescriptions without 9 pre-authorization by Dr. Winstead. 10 WHEREFORE, complainant prays that a hearing be held and 11 respondent's physician and surgeon license and physician 12 assistant supervisor license be suspended or revoked or such 13 other action be taken as may be deemed proper.

15

16

14

April 9, 1990 DATED:

17

18

19

20

21

22

23

24

25

03573110

SF89AD1411

26

27

KENNETH J.

Executive Director \ Medical Board of California Division of Medical Quality

State of California

Complainant

IN THE SUPERIOR COURT COUNTY OF SAN JOAQUIN, STATE OF CALIFORNIA

Defendant Winstern Car ORDER GRANTING PROBATIO	se No. <u>56 51567 A</u> Date <u>3-10-92</u>				
ORDER GRANTING PROBATIO	N AND TERMS OF PROBATION ion of Section(s) (45)				
The above-named defendant having been convicted of a visite	The above-named defendant having been convicted of a violation of Section(s)				
IT IS HEREBY ORDERED: (applicable items checked)					
Judgment of	□ Do not illegally use or possess any drug, narcotic, or marijuana and not associate with known users or traffickers. □ Do not visit or travel into the following areas: The area of arrest; 00 through 700 blocks of East Sonora or East Church Streets; 300 block of South El Dorado Street; Gleason Park, Independence Park, McKinley Park, Reverend Williams Park, Weber Park, Liberty Park, or any immediate bounding streets; □ □ Submit to drug/alcohol detection tests as directed by the Probation Officer. □ Participate in and successfully complete any program of counseling or treatment as directed by the Probation Officer. □ Execute information releases as directed. □ Register as per □ 290 PC □ 11590 H&S □ 457.1 PC □ Make restitution in □ the amount of \$ 22, 23.7 □ An amount to be established by the Court after recommendation by the Probation Officer, within □ days □ payable to the Probation Officer. □ An amount to be established by the Court after recommendation by the District Attorney within □ days □ payable to the District Attorney, manner of payment may be determined by the District Attorney, manner of payment may be determined by the District Attorney. □ Payable to the Human Services Agency, manner of payment may be determined by the District Attorney. □ Payable to the Human Services Agency, manner of payment may be determined by the District Attorney. □ Payable to the Human Services Agency within/by □ Do not own, possess, or have control of any firearms or deadly weapons.				
any time of the day or night, by any peace officer (or probation officer), without the requirement of probable cause or defendant's consent or a search warrant, and without notice of his/her person, place of residence or temporary abode, vehicle registered to him/her or which he/she is driving at the time, and his/her personal effects. This condition is limited to narcotics, drugs, or other contraband stolen property weapons	□ Do not contact/annoy/harass, □ As to count(s):, Defendant to serve days in the San Joaquin County Jail, with credit for days.				

D Aberain fro	in the consumption of alcohol.	Name: WINGFAD, AFTHIR
	quent places where alcohol is the chief	Case No. 36 51517A
☐ Do not operate	e a motor vehicle after consuming hout a valid drivers license in possession	YOU ARE HEREBY ADVISED THAT A FAILURE TO COMPLY WITH ANY OF THE FOREGOING TERMS
☐ without insu ☐ Submit to bloc	urance. od, breath or urine test if arrested for	OF PROBATION COULD RESULT IN:
	53 of the Vehicle Code. successfully complete an alcohol or drug	1. A revocation of probation, resulting in confinement in the County Jail for additional periods, or the imposition
☐ Driving privile	gram as directed by the Probation Officer. ge is \square revoked for years	of any sentence which could have been imposed before probation was granted;
☐ Pay a fine of	or years \$ □ Pay a restitution fine	2. An extension of the period of probation;3. An amendment or addition to the terms of probation.
Payable to the	Probation Officer, manner to be	Done in open Court on this date 3-13-72
☐ Payable to the	the Probation Officer. Superior Court Clerk's Office, 222 E.	AN I
☐ Fine must b	Room 303, Stockton, California be paid \square forthwith \square payable at the	Judge of the Superior Court
□ within/by	per month.	I have received a copy of this Order Granting Probation. I understand and agree to the terms of probation.
☐ Complete by the Probati	on Officer.	Date 3-13-72
☐ Do not reside	in the family home, be in a caretaking	
	e in the presence of any male/female a responsible adult present, as approved	Defendant's Signature Vitto Wundtu/ RU
	ister corporal punishment to minor	Please Print: Waster & Arthr. III
	h the staff of Child Protective Services of rvices Agency as to level of care,	NAME: Last First MI
supervision, an his/her custody	nd discipline provided to any child in	ALSO KNOWN AS: Last First MI
☐ Make any chil	ld in his/her custody accessible by any social worker, or probation officer upon	2101 Alexian Dittoy Sun Jase, (4) MAILING: Street City State Zip 95014 21727 M (Glan Rd Cyport in a company)
request.	social worker, or probation officer upon	MAILING: Street City State Zip 95010
Do not mainta	nin a checking account in any banking	RESIDENCE: Street City State Zip
	sess any blank checks. rial information requested by the	
Probation Offi	cer	PHONE NO: (
7 Other (6) / (1) (8) / (1)	dry 17 ALL OF Pay FRIENDING	DRIVER LICENSE NO:
,	COL LIFFO	Upon satisfactory completion of the terms of probation,
	- TO MEDI-PAIL 19801 PARE	you may apply through the Probation Department to have your conviction set aside, pursuant to Section 1203.4 of the Penal Code.
		INTERPRETER STATEMENT
☐ Defendant is o	ordered to report to the Probation Officer	
on	nours of release from custody.	Under penalty of perjury, I declare that I truly translated this form and all the statements herein to the defendant in
		language.
		Date
	☐ Defendant's Counsel☐ District Attorney	
Sup. Ct. 148-2 (1-92)	☐ Defendant ☐ Probation Office	Official Court Interpreter

11:25

SUPERIOR COURT OF CALIFORNIA, COUNTY OF SAN JOAQUIN 03/13/ J2411H1

SAN JOAQUIN CJIS

ORGANIZATION: SC

CASE NO. SC050567 A DATE: 03/13/92 TIME: 09:30 AM DEPT.: 11

PEOPLE VS. WINSTEAD, ARTHUR III

JUDGE: STEPHEN G DEMETRAS, JUDGE CLERK: MARY ANN NAYER

REPORTER: LYNDI HATCH

BATLIFF: ED WARD

NATURE OF PROCEEDINGS: CHANGE OF PLEA

CHARGES: 12. PC 487.1

DEPUTY ATTORNEY GENERAL GARY BINKARD APPEARED.

ATTORNEY: GEORGE WALKER.

PEOPLE REPRESENTED AS ABOVE AND DEFENDANT IS PRESENT WITH COUNSEL.

THE COURT INFORMS DEFENDANT OF LEGAL AND CONSTITUTIONAL RIGHTS.

POSSIBLE MAXIMUM CONFINEMENT 3 YEARS.

DEFENDANT IS ADVISED OF PAROLE CONSEQUENCES.

THE COURT FINDS DEFENDANT UNDERSTANDS HIS CONSTITUTIONAL RIGHTS AND MAKES AN INTELLIGENT WAIVER THEREOF.

THE COURT FINDS THAT THE PLEA IS FREE AND VOLUNTARY.

COURT FINDS A FACTUAL BASIS FOR THE PLEA BASED ON PRELIM TRANSCRIPT.

DEFENDANT REQUESTS AND 1S GRANTED PERMISSION TO WITHDRAW PLEA OF NOT GUILTY AND ENTERS A PLEA OF:

DEFENDANT ENTERED A PLEA OF GUILTY TO COUNT 12.

ENHANCEMENT NUMBER 1 PURSUANT TO PC 12022.6(A) AS ALLEGED IN COUNT 12 IS STRICKEN.

COUNT 1 DISMISSED ON MOTION OF THE DISTRICT ATTORNEY. REASON FOR DISMISSAL OR DISCHARGE: INTEREST OF JUSTICE.

COUNT 2 DISMISSED ON MOTION OF THE DISTRICT ATTORNEY. REASON FOR DISMISSAL OR DISCHARGE: INTEREST OF JUSTICE.

- CASE NO. SC050567 A DATE: 03/13/92 TIME: 09:30 AM DEPT.: 11 PEOPLE VS. WINSTEAD, ARTHUR III
- COUNT 3 DISMISSED ON MOTION OF THE DISTRICT ATTORNEY.

 REASON FOR DISMISSAL OR DISCHARGE: INTEREST OF JUSTICE.
- COUNT 4 DISMISSED ON MOTION OF THE DISTRICT ATTORNEY.

 REASON FOR DISMISSAL OR DISCHARGE: INTEREST OF JUSTICE.
- COUNT 5 DISMISSED ON MOTION OF THE DISTRICT ATTORNEY.

 REASON FOR DISMISSAL OR DISCHARGE: INTEREST OF JUSTICE.
- COUNT 6 DISMISSED ON MOTION OF THE DISTRICT ATTORNEY.

 REASON FOR DISMISSAL OR DISCHARGE: INTEREST OF JUSTICE.
- COUNT 7 DISMISSED ON MOTION OF THE DISTRICT ATTORNEY.

 REASON FOR DISMISSAL OR DISCHARGE: INTEREST OF JUSTICE.
- COUNT 8 DISMISSED ON MOTION OF THE DISTRICT ATTORNEY.

 REASON FOR DISMISSAL OR DISCHARGE: INTEREST OF JUSTICE.
- COUNT 9 DISMISSED ON MOTION OF THE DISTRICT ATTORNEY.

 REASON FOR DISMISSAL OR DISCHARGE: INTEREST OF JUSTICE.
- COUNT 10 DISMISSED ON MOTION OF THE DISTRICT ATTORNEY.

 REASON FOR DISMISSAL OR DISCHARGE: INTEREST OF JUSTICE.
- COUNT 11 DISMISSED ON MOTION OF THE DISTRICT ATTORNEY.

 REASON FOR DISMISSAL OR DISCHARGE: INTEREST OF JUSTICE.
- COUNT 13 DISMISSED ON MOTION OF THE DISTRICT ATTORNEY.

 REASON FOR DISMISSAL OR DISCHARGE: INTEREST OF JUSTICE.
- COUNT 14 DISMISSED ON MOTION OF THE DISTRICT ATTORNEY.

 REASON FOR DISMISSAL OR DISCHARGE: INTEREST OF JUSTICE.
- COUNT 15 DISMISSED ON MOTION OF THE DISTRICT ATTORNEY.

 REASON FOR DISMISSAL OR DISCHARGE: INTEREST OF JUSTICE.
- DEFENDANT STIPULATED ALL DISMISSED CHARGES MAY BE USED IN SENTENCING (HARVEY WAIVER).
- DEFENDANT WAIVES PROBATION REFERRAL AND REQUESTS IMMEDIATE SENTENCE.
- DEFENDANT STATES THERE IS NO LEGAL CAUSE WHY JUDGMENT SHOULD NOT BE PRONOUNCED.
- IMPOSITION OF SENTENCE IS SUSPENDED FOR THE PURPOSE OF GRANTING PROBATION.
- SUMMARY PROBATION IS GRANTED TO DEFENDANT FOR A PERIOD OF 5 YEAR(S) UNDER THE FOLLOWING TERMS AND CONDITIONS.

CASE NO. SC050567 A DATE: 03/13/92 TIME: 09:30 AM DEPT.: 11
PEOPLE VS. WINSTEAD, ARTHUR III

DEFENDANT TO SERVE 120 DAY(S) IN CUSTODY IN COUNTY JAIL.

NO CREDIT FOR TIME SERVED.

DEFENDANT TO REPORT TO COUNTY JAIL AS A FURTHER CONDITION OF PROBATION. DEFENDANT TO REPORT TO COUNTY JAIL ON 04/29/1992 AT 1:00 P.M..

COURT RECOMMENDS SHERIFF'S ALTERNATIVE WORK PROGRAM.

DEFENDANT TO MAKE RESTITUTION IN THE AMOUNT OF \$32,280, PAYABLE TO STATE OF CALIFORNIA, MANNER OF PAYMENT MAY BE DETERMINED BY THE ATTORNEY GENERAL'S OFFICE.

VACATE. THAT WAS SET ON 03/16/1992 AT 8:15 A.M..

CONDITIONS ANNOUNCED IN COURT. SEE SIGNED ORDER.

ALL SENTENCE ELEMENTS FOR THIS PROCEEDING ENTERED.

CC: --- JAIL

CUSTODY STATUS: DEFENDANT IS RELEASED ON PROBATION.

DANIEL E. LUNGREN, Attorney General
of the State of California
GARY A. BINKERD, Deputy Attorney General July -3 AM 9 LB
Bureau of Medi-Cal Fraud
State Bar #060587
JEANNE MILLSAPS, CLERX
1515 "K" Street, Suite 400 South
Sacramento, California 95814
Telephone: (916) 322-2899

Attorneys for Plaintiff

SAN JOAQUIN COUNTY SUPERIOR COURT

STATE OF CALIFORNIA

PEOPLE OF THE STATE OF CALIFORNIA

Plaintiff,

v.

Attorney General
No. 88MC0103-SJQ

ARTHUR WINSTEAD III, M.D.

Defendant.

The People of the State of California, by and through the Attorney General, hereby accuse the above-mentioned defendant as follows:

COUNT 1

On or about and between August 1, 1987 and August 31, 1989, defendant, ARTHUR WINSTEAD III, did willfully and unlawfully conspire together with SACHA SAM and with another person and persons whose identity is unknown to commit the felony crimes of grand theft in violation of Penal Code section 487.1, insurance fraud in violation of Insurance Code section 1871.1, and submitting fraudulent Medi-Cal claims in violation of Welfare and Institutions Code section 14107, all in violation of Penal Code

x 25.52

section 182 (1), a felony; that pursuant to and for the purpose of carrying out the objects and purposes of the aforesaid conspiracy, the defendants committed the following overt acts:

OVERT ACT NO. 1

On August 10, 1987, defendant ARTHUR WINSTEAD III submitted a Medi-Cal Provider Number Request to the Department of Health Services for the Apsara Asian Family Medical Clinic in which he concealed the fact that the services to be rendered would be provided by a physician's assistant.

OVERT ACT NO. 2

Between August 1, 1987 and August 31, 1989, defendant and co-conspirator SACHA SAM caused to be prepared for submission, reviewed, approved, and caused to be sent claims to the State Medi-Cal Program which omitted notification that the services for which reimbursement was sought was provided by a physician's assistant.

OVERT ACT NO. 3

Between August 1, 1987 and August 31, 1989, defendant and co-conspirator SACHA SAM prepared for submission, reviewed, approved, and submitted false and fraudulent claims for reimbursement to private insurance carriers.

1////

OVERT ACT NO. 4

Between August 1, 1987 and August 2, 1989, defendant and co-conspirator SACHA SAM employed, permitted, and caused physician assistants to treat, order medication for, and order physical therapy for patients at medical clinics in San Joaquin and Santa Clara Counties without necessary written guidelines, without necessary supervision, and without acceptable protocols.

OVERT ACT NO. 5

Between August 1, 1987 and August 2, 1989, defendant aided and abetted the unlawful practice of medicine by permitting and causing the medical treatment and physical therapy of patients by unlicensed and unregistered employees.

OVERT ACT NO. 6

Between on or about February 22, 1988, and June 26, 1988, defendant aided and abetted the unlawful practice of medicine by permitting and causing medical prescriptions to be ordered by a physician's assistant without properly countersigning them as required by law.

OVERT ACT NO. 7

Between August 1, 1987 and August 2, 1989, coconspirator SACHA SAM directed a clinic employee, Phillip Yoshimura, to perform medically unnecessary diagnostic tests on patients in order to submit false insurance claims for such tests.

OVERT ACT NO. 8

Between August 1, 1987 and August 2, 1989, coconspirator SACHA SAM directed a clinic employee, Phillip Yoshimura, to falsify patient records by logging treatments that were not in fact provided.

OVERT ACT NO. 9

Between August 1, 1987 and August 2, 1989, defendant, and co-conspirator SACHA SAM, unlawfully paid a bounty and a fee to persons known and unknown for delivering Medi-Cal patients to the San Joaquin County clinic.

OVERT ACT NO. 10

Between August 1, 1987 and August 2, 1989, defendant, and co-conspirator SACHA SAM received \$29,375 for fraudulent claims submitted to private insurance carriers.

27 /////

OVERT ACT NO. 11

Between August 1, 1987 and August 2, 1989, defendant, and co-conspirator SACHA SAM received \$279,707.80 for deniable claims submitted to the State Medi-Cal Program.

6

7

8

9

10

1

2

3

4

5

It is further alleged that in the commission of the above offense defendant ARTHUR WINSTEAD III, wwith the intent to do so, took funds and property of a value exceeding \$100,000, the property of the State of Calfirnia, within the meaning of Penal Code sections 1203.45(a) and 12022.6 (b).

12

13

14

15

16

17

18

19

20

21

11

COUNT 2

That on or between March 31, 1988 and September 30, 1989, defendant ARTHUR WINSTEAD III did knowingly and unlawfully prepare, make and subscribe a writing with the intent to present and allow to be presented such writing in support of a false and fraudulent claim for the payment of services rendered to Ma C and R T in the amount of \$3400 for loss under a contract of insurance against loss issued by Allstate Insurance, in violation of Insurance Code section 1871.1 (a)(5), a felony.

23

22

COUNT 3

That on or between September 20, 1988 and June 16, 1989, defendant ARTHUR WINSTEAD III did knowingly and unlawfully prepare, make, and subscribe a writing with the intent to present

24

25

26

COUNT 4

That on or between May 26, 1988 and May 22, 1989, defendant ARTHUR WINSTEAD III did knowingly and unlawfully prepare, make, and subscribe a writing with the intent to present and allow to be presented such writing in support of a false and fraudulent claim for the payment of services rendered to Y. J. J. K. L. S., and K. P., in the amount of \$3655 for loss under a contract of insurance against loss issued by California State Automobile Association, in violation of Insurance Code section 1871.1 (a)(5), a felony.

COUNT 5

That on or between October 2, 1987 and June 16, 1988, defendant ARTHUR WINSTEAD III did knowingly and unlawfully prepare, make, and subscribe a writing with the intent to present and allow to be presented such writing in support of a false and fraudulent claim for the payment of services rendered to North Oct, voo, Loo, Ioo and Por Companies in the amount of \$7415 for loss under a contract of insurance against loss issued by California State Automobile Association, in violation of

Insurance Code section 1871.1 (a)(5), a felony.

COUNT 6

That on or between May 3, 1988 and December 14, 1988, defendant ARTHUR WINSTEAD III did knowingly and unlawfully prepare, make, and subscribe a writing with the intent to present and allow to be presented such writing in support of a false and fraudulent claim for the payment of services rendered to Home in the amount of \$1815 for loss under a contract of insurance against loss issued by California State Automobile Association, in violation of Insurance Code section 1871.1

(a)(5), a felony.

COUNT 7

That on or between August 5, 1987 and December 4, 1987, defendant ARTHUR WINSTEAD III did knowingly and unlawfully prepare, make, and subscribe to a writing with the intent to present and allow to be presented such writing in support of a false and fraudulent claim for the payment of services rendered to Charles, Sand Sand, and Sand Sand in the amount of \$6480 for loss under a contract of insurance against loss issued by California State Automobile Association, in violation of Insurance Code section 1871.1 (a)(5), a felony.

COUNT 8

That on or between March 18, 1988 and November 1, 1988, defendant ARTHUR WINSTEAD III did knowingly and unlawfully

prepare, make, and subscribe to a writing with the intent to present and allow to be presented such writing in support of a false and fraudulent claim for the payment of services rendered to E. L., S. B., and C. C. in the amount of \$3780 for loss under a contract of insurance against loss issued by State Farm Insurance, in violation of Insurance Code section 1871.1 (a)(5), a felony.

COUNT 9

That on or between February 17, 1988 and October 19, 1988, defendant ARTHUR WINSTEAD III did knowingly and unlawfully prepare, make, and subscribe to a writing with the intent to present and allow to be presented such writing in support of a false and fraudulent claim for the payment of services rendered to T in the amount of \$2225 for loss under a contract of insurance for loss issued by State Farm Insurance, in violation of Insurance Code section 1871.1 (a)(5), a felony.

COUNT 10

That on or between July 30, 1988 and May 1, 1989, defendant ARTHUR WINSTEAD III did knowingly and unlawfully prepare, make, and subscribe to a writing with the intent to present and allow to be presented such writing in support of a false and fraudulent claim for the payment of services rendered to N in the amount of \$1860 for loss under a contract of insurance against loss issued by State Farm Insurance, in violation of Insurance Code section 1871.1 (a)(5), a felony.

COUNT 11

That on or between October 30, 1988 and April 14, 1989, defendant ARTHUR WINSTEAD III did knowingly and unlawfully prepare, make, and subscribe to a writing with the intent to present and allow to be presented such writing in support of a false and fraudulent claim for the payment of services rendered to K L in the amount of \$1380 for loss under a contract of insurance against loss issued by State Farm Insurance, in violation of Insurance Code section 1871.1 (a)(5), a felony.

10

11

12

13

14

15

16

17

1

2

3

5

6

7

8

9

COUNT 12

That on or between December 4, 1987 and September 1, 1989, defendant ARTHUR WINSTEAD III did wilfully and unlawfully take money and personal property of a value exceeding \$400, to wit, \$29,375, the property of State Farm Insurance, Allstate Insurance, and California State Automobile Association, in violation of Penal Code section 487.1, a felony.

18

19

20

21

22

23

24

It is further alleged that in the commission of the above offense defendant ARTHUR WINSTEAD III, with the intent to do so, took funds and property of a value exceeding \$25,000, the property of State Farm Insurance, Allstate Insurance, and California State Automobile Association, within the meaning of Penal Code section 12022.6(a).

25

26 11111

11111

11111

COUNT 13

That on or between August 1, 1987 and September 1, 1989, defendant ARTHUR WINSTEAD III did willfully and unlawfully take money and personal property of a value exceeding \$400, to wit, \$279,707, the property of the State of California, in violation of Penal Code section 487.1, a felony.

It is further alleged that in the commission of the above offense defendant ARTHUR WINSTEAD III, with the intent to do so, took funds and property of value exceeding \$100,000, the property of the State of California, within the meaning of Penal Code sections 1203.045(a) and 12022.6(b).

COUNT 14

That on or between August 1, 1987 and September 1, 1989, defendant ARTHUR WINSTEAD III did willfully and unlawfully and with the intent to defraud, present and cause to be presented to the State of California through its fiscal intermediary Electronic Data Systems (EDS) for allowance and payment false and fraudulent claims for furnishing services and merchandise, and knowingly submitted false information for the purpose of obtaining more compensation than that to which defendant was legally entitled, in violation of Welfare and Institutions Code section 14107, a felony.

It is further alleged that in the commission of the above offense defendant ARTHUR WINSTEAD III, with the intent to do so,

took funds and property of a value exceeding \$100,000, the property of the State of California, within the meaning of Penal Code sections 1203.045(a) and 12022.6(b).

COUNT 15

On or about and Between August 1, 1987 and September 1, 1989, defendant ARTHUR WINSTEAD III unlawfully offered and paid and caused to be offered and paid remuneration to persons in return for referring Medi-Cal beneficiaries to defendant so that defendant could furnish and arrange to furnish services for which payment could be made under the Medi-Cal Act, in violation of Welfare and Institutions Code section 14107.2, subdivision (b) (1), a felony.

Executed in Sacramento, California, on this 2nd day of July, 1991.

GARY A. BINKERD
Deputy Attorney General
Bureau of Medi-Cal Fraud